# Before the Federal Communications Commission Washington, D.C. 20554

In the Matter of	)	
	)	
Amendment of Part 90 of the Commission's	)	WP Docket No. 07-100
Rules		

# COMMENTS OF THE SAN FRANCISCO BAY AREA REGIONAL INTEROPERABLE COMMUNICATIONS SYSTEMS AUTHORITY (BAYRICS) ON THE SIXTH FURTHER NOTICE OF PROPOSED RULEMAKING

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# I. INTRODUCTION

The San Francisco Bay Area Regional Interoperable Communications System Authority ("BayRICS") hereby submits these Comments in the above-captioned matter.<sup>1</sup> These Comments are limited to a brief description of number and scope of public safety projects within BayRICS' jurisdiction utilizing spectrum in the 4.9 GHz band (4940-4990 MHz). These Comments support BayRICS conclusions that

- Bay Area public safety agencies are currently engaged in active and continuous use of 4.9 GHz band—the band is not underutilized, at least in the Bay Area;
- 2) The Commission is correct to "grandfather" existing licensees, but must go further to protect existing and planned public safety projects using the band and avoid taking actions that would subject public safety licensees to additional interference, costs or other burdens; and
- 3) The Commission must not allow any sort of mandatory "sharing" with non-public safety entities unless it determine that such sharing will cause no interference or impose additional costs on Bay Area public safety operations. Specifically, BayRICS opposes re-designating the 4.9 GHz band, in whole or in part, to support commercial wireless use in the San Francisco Bay Area.

BayRICS generally supports the Comments filed by our Member Agencies and by San Francisco Bay Area Rapid Transit District (BART) in the above-captioned matter.

# II. USE OF 4.9 GHZ BAND IN THE SAN FRANCISCO BAY AREA IS ACTIVE AND CONTINUOUS

Public Safety Agencies in the Bay Area are using the 4.9 GHz Band in many innovative and important ways. A search of the FCC ULS database indicates that 58 active 4.9 GHz licenses are on file in the 12-county greater Bay Area.<sup>2</sup>

<sup>&</sup>lt;sup>1</sup> Members of the BayRICS Authority include the City and County of San Francisco, City of Oakland, City of San Jose, Counties of Alameda, Contra Costa, Marin, San Mateo, Santa Clara and Sonoma, California, as well as "hub" city groups from the East Bay and South Bay.

<sup>&</sup>lt;sup>2</sup> See Exhibit A.

BayRICS polled Bay Area agencies to determine how these licensed frequencies are being used. Examples of the responses we received include:

- The Sonoma County Sheriff has a 4.9 GHz license, WQHT980, which covers • the agency countywide. The Sheriff currently operates six point-to-point microwave links carrying IP traffic connecting two off site dispatch centers to the main office. The Sheriff's helicopter also uses a 4.9 GHz downlink to transmit video to ground assets. In addition, Sonoma County Sheriff has initiated the following projects involving the 4.9 GHz band: 4.9 GHz connectivity to a city police department to tie in their dispatch center to county communications equipment (two microwave links); building a new IP connected radio system for this city police department, connecting four communications sites in a ring for redundancy (four microwave links); building a fire camera system of IP cameras which backhaul over our licensed 6 GHz and 11 GHz microwave, with the last hop using 4.9 GHz links to some of the remote sites (five microwave links); building network connectivity for the County water agency to one of their treatment plants (three microwave links); replacing a 5.8 GHz link to a fire department network that serves fire department printers from dispatch, Sheriff Substation data, firefighter Wi-Fi internet, and a radio direction finding node (one microwave link). Finally, the agency may use this spectrum to backhaul the data for a weather radar station being installed in the coming months.
- San Francisco Bay Area Rapid Transit District (BART) has a geographical license of 60 km from Lake Merritt for all frequencies in this band. BART is using 4.9 GHz for police video surveillance on trains and are also planning to use it for a new communications-based Train Control System throughout the District. BART will need 4.9 GHz coverage at least 2 miles either side of all BART tracks and right of way on 130 miles of track and tunnels without interference from others.
- San Mateo County is operating six point-to-point microwave radio links throughout the County under a single 4.9 GHz license. Of the six point-to-point microwave links, three are used by the Sheriff's Office for data links and the remaining three are used for backhaul of the P25 radio system.
- Solano County is operating five (5) point-to-point microwave radio links throughout the County under a single 4.9 GHz license. Of the five (5) point-to-point microwave links, three (3) are used for permanent-site infrastructure backhaul for a simulcast LMR Public Safety radio system, and two (2) are used for temporary-site backhaul of LMR channels for incidents/events.
- The County of Santa Clara currently has a license with planned use for pointto-point and point-to-multipoint systems. The County has experienced difficulties securing 6 GHz or 11 GHz MW licenses and is actively planning

to begin 4.9 GHz for point-to-point links. The County is also planning a 4.9GHz point-to-multipoint system to extend a data network for public safety agencies, primarily Sheriff Deputies and Park Rangers, in areas that are not supported by commercial LTE services at this time.

# III. THE COMMISSION SHOULD EXERCISE CAUTION WHEN IMPOSING ALTERNATIVES TO FACILITATE INCREASED USAGE IN THE BAY AREA

The above examples of current and planned usage of the 4.9 GHz band and the high number of active licenses issued in this region indicate that the band is being used actively and continuously by public safety in the Bay Area. There is little need for the Commission to encourage greater use of the band, at least in the Bay Area, and therefore no reason to pursue the alternatives proposed by the Commission aimed at "opening up the band to additional uses that will facilitate increased usage."

Although BayRICS expresses no opinion at this time on the majority of actions proposed by the Commission in this rulemaking, we urge the Commission to act cautiously with respect to any proposed changes to the current rules that would open the band to non-public safety purposes. The Commission is correct to "grandfather" existing public safety licensees but it must go further to protect existing and planned public safety projects using the band and avoid rule changes that would subject public safety users to additional interference, costs or other burdens.

For example, the Commission should not allow any sort of mandatory "sharing" of frequencies in the band with non-public safety agencies unless it determines that such sharing will cause no interference with Bay Area public safety operations and public safety uses. Sharing should be allowed only when there is an agreement in place with a public safety entity and the use is for a public safety purpose.

Likewise, the Commission should avoid re-designating the 4.9 GHz band, in whole or in part, to support commercial wireless use in the Bay Area. Given the widespread use of the band and the geographic reach of existing licenses across entire counties or public safety service areas, any anticipated commercial use would likely cause interference with grandfathered public safety licenses in the Bay Area. Nothing in the record supports a conclusion that the harmful effects of such interference could be eliminated or mitigated without significant cost or negative impact on the public safety licensee.

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# **IV. CONCLUSION**

The active and planned uses of 4.9 GHz in the Bay Area will help meet the critical communications needs of public safety—thus saving lives and protecting property. BayRICS joins with other Bay Area public safety agencies to urge the Commission to avoid taking any action that would interfere with or limit the ability of public safety to meet these critical needs.

# EXHIBIT A

License Search - Search Results

http://wireless2.fcc.gov/UlsApp/UlsSearch/results.jsp?licSearchKey=lic...

Pending Application(s) = Termination Pending

#### License Search Search Results

#### Specified Search

State = California County = ALAMEDA, CONTRA COSTA, MARIN, MONTEREY, NAPA, SAN BENITO, SAN FRANCISCO, SAN MATEO, SANTA CLARA, SANTA CRUZ, SOLANO, SONOMA Frequency Upper Band >= 4990 Frequency Assigned <= 4940

Matches 1- 10 (of 63 )

				L=	Lease	
	Call Sign/Lease ID	Name	FRN	Radio Service	Status	Expiration Date
1	WPYL723	San Francisco, City and County of	0001540731	PA	Active	09/04/2023
2	WPYR374	CALIFORNIA, STATE OF	0001724541	PA	Active	10/04/2023
3	WQBV233	CONTRA COSTA, COUNTY OF	0001540145	PA	Active	12/21/2024
4	WQCN504	County of Monterey	0004120390	PA	Active	04/15/2025
5	WQCQ306	City Of Sacramento	0001540814	PA	Active	04/29/2025
6	WQCV964	California Department of Transportation, Office of Radio Communications	0011640398	PA	Active	06/08/2025
7	WQDI366	Davis, CIty of	0001541739	PA	Expired	09/02/2015
8	WQDN269	SANTA CRUZ, COUNTY OF	0004514360	PA	Active	10/06/2025
9	WQDN561	County of Lake	0001539329	PA	Active	10/08/2025
10	WQDN910	City of Santa Ana Fire Department - Communications	0014047419	PA	Expired	10/12/2015
	Call Sign/Lease ID	Name	FRN	Radio Service	Status	Expiration Date

\* Please note search results do not return licenses that contain geometry data issues.

## License Search Search Results

## Specified Search

State = California County = ALAMEDA, CONTRA COSTA, MARIN, MONTEREY, NAPA, SAN BENITO, SAN FRANCISCO, SAN MATEO, SANTA CLARA, SANTA CRUZ, SOLANO, SONOMA Frequency Upper Band >= 4990 Frequency Assigned <= 4940

Matches 11- 20 (of 63 )

PA = Pending Application(s)
TP = Termination Pending
L = Lease

	Call Sign/Lease ID	Name	FRN	Radio Service	Status	Expiration Date
11	WQDY346	City & County of San Francisco SFPUC ITS-SCADA	0024264681	PA	Active	11/29/2025
12	WQEG830	CITY OF SAN CARLOS	0014564694	PA	Expired	01/23/2016
13	WQEK769	EAST BAY REGIONAL PARKS DISTRICT	0001539543	PA	Active	02/23/2026
14	WQEK770	MARIN, COUNTY OF	0001540038	PA	Active	02/23/2026
15	WQEK897	County of Monterey	0004120390	PA	Active	02/24/2026
16	WQFL395	City of Santa Rosa	0015364839	PA	Active	08/09/2026
17	WQFP728	County of Solano	0004514345	PA	Active	09/02/2026
18	WQFQ384	City of Suisun City	0015414469	PA	Active	09/07/2026
19	WQFS531	San Mateo, County of	0001539840	PA	Active	09/22/2026
20	WQFU559	Santa Clara, City of	0004120440	PA	Active	10/06/2026
	Call Sign/Lease ID	Name	FRN	Radio Service	Status	Expiration Date

\* Please note search results do not return licenses that contain geometry data issues.

6/22/2018, 11:34 AM

## License Search Search Results

## Specified Search

State = California County = ALAMEDA, CONTRA COSTA, MARIN, MONTEREY, NAPA, SAN BENITO, SAN FRANCISCO, SAN MATEO, SANTA CLARA, SANTA CRUZ, SOLANO, SONOMA Frequency Upper Band >= 4990 Frequency Assigned <= 4940 Matches 21- 30 (of 63 )

				TP =		Application(s) ion Pending
	Call Sign/Lease ID	Name	FRN	Radio Service	Status	Expiration Date
21	WQGG679	THE REGENTS OF THE UNIVERSITY OF CALIFORNIA	0001538784	PA	Active	01/11/2027
22	WQGI917	City of San Mateo Police Department	0001540673	PA	Active	02/01/2027
23	WQGL631	County of Monterey	0004120390	PA	Active	02/23/2027
24	WQGV803	Zone 7 Water Agency	0026270009	PA	Active	04/30/2027
25	WQGW768	CITY OF OAKLAND	0001541119	PA	Active	05/09/2027
26	WQHB516	Livermore, City of	0006260855	PA	Expired	06/20/2017
27	WQHJ536	Santa Cruz Consolidated Emergency Communications Center	0016800575	PA	Active	08/14/2027
28	WQHT980	Sonoma, County of	0001539717	PA	Active	11/06/2027
29	WQIR384	Half Moon Bay PD, City of	0001537109	PA	Active	04/21/2028
30	WQIU673	SAN LUIS OBISPO, COUNTY OF	0001526912	PA	Active	05/19/2028
	Call Sign/Lease ID	Name	FRN	Radio Service	Status	Expiration Date

\* Please note search results do not return licenses that contain geometry data issues.

6/22/2018, 11:35 AM

PA = Pending Application(s) P = Termination Pending

L = Lease

#### License Search Search Results

#### Specified Search

State = California County = ALAMEDA, CONTRA COSTA, MARIN, MONTEREY, NAPA, SAN BENITO, SAN FRANCISCO, SAN MATEO, SANTA CLARA, SANTA CRUZ, SOLANO, SONOMA Frequency Upper Band >= 4990 Frequency Assigned <= 4940 Matches 31- 40 (of 63 )

Call Sign/Lease Radio Expiration ID Name FRN Service Status Date 31 WQIZ321 Bay Area Air Quality Management District 0016388746 PA Canceled 06/26/2018 32 WQJG516 City of Sand City Police 0018071142 PA Active 08/29/2018 33 WQJJ741 EAST BAY MUNICIPAL UTILITY DISTYRICT 0001539568 PA Active 10/03/2018 34 WQJQ374 National Railroad Passenger Corporation 0002159770 PA Active 11/24/2018 35 WQJW932 City of Folsom Active 01/29/2019 0018403337 PA 36 WQKD337 City of Walnut Creek, CA 0008775322 PA Active 04/07/2019 37 WQKD457 Alameda County Communications Department Active 04/08/2019 0001540236 PA 38 WQLC708 Volo County Flood Control and Water Conservation District 0001541663 PA Active 12/07/2019 39 WQLF408 Yolo County Flood Control and Water Conservation District 0001541663 PA Active 01/05/2020 40 WQML952 San Francisco Bay Area Rapid Transit District 0001544063 PA Active 09/21/2020 Call Sign/Lease Expiration Radio Name FRN Service Status ID Date

\* Please note search results do not return licenses that contain geometry data issues.

6/22/2018, 11:36 AM

PA= Pending Application(s)

## License Search Search Results

#### Specified Search

State = California County = ALAMEDA, CONTRA COSTA, MARIN, MONTEREY, NAPA, SAN BENITO, SAN FRANCISCO, SAN MATEO, SANTA CLARA, SANTA CRUZ, SOLANO, SONOMA Frequency Upper Band >= 4990 Frequency Assigned <= 4940

Matches 41- 50 (of 63 )

Sig	Call n/Lease ID	Name	FRN	Radio Service	Status	Expiration Date
41 WQ	MN954	LIVERMORE, CITY OF	0020178364	PA	Active	10/07/202
42 WQ	NV472	San Mateo Pre-Hospital Emergency Services Providers	0014870265	PA	Active	06/08/202
43 WQ	OB813	SANTA CLARA, COUNTY OF	0001539824	PA	Active	08/05/202
44 WQ	QB936	San Francisco, City and County of	0001550318	PA	Active	10/20/202
45 WQ	QC567	Solano Irrigation District	0007402522	PA	Active	10/26/202
46 WQ	RC957	County of Yolo	0022621650	PA	Active	04/18/202
47 WQ	RM983	San Francisco, City and County of	0001540731	PA	Active	06/21/202
48 WQ	UF527	Palo Alto, City of	0001541085	PA	Active	06/24/202
49 WQ	VW846	City of Walnut Creek, CA	0008775322	PA	Active	06/02/202
50 WQ	WI641	Muir Beach Community Services Distrct	0023666290	PA	Active	09/01/202
Sig	Call n/Lease ID	Name	FRN	Radio Service	Status	Expiration Date

6/22/2018, 11:36 AM

1 of 1

PA = Pending Application(s) TP = Termination Pending

## License Search Search Results

#### Specified Search

State = California County = ALAMEDA, CONTRA COSTA, MARIN, MONTEREY, NAPA, SAN BENITO, SAN FRANCISCO, SAN MATEO, SANTA CLARA, SANTA CRUZ, SOLANO, SONOMA Frequency Upper Band >= 4990 Frequency Assigned <= 4940

Matches 51- 60 (of 63 )

			L = Lease			
	Call Sign/Lease ID	Name	FRN	Radio Service	Status	Expiration Date
51	WQWI642	Muir Beach Community Services District	0023666290	PA	Active	09/01/2025
52	WQXF656	Dublin San Ramon Services District	0025279498	PA	Active	02/22/2026
53	WQXF988	Dublin San Ramon Services District	0025279498	PA	Active	02/24/2026
54	WQYA642	Dublin San Ramon Services District	0025279498	PA	Active	08/01/2026
55	WQYA643	Dublin San Ramon Services District	0025279498	PA	Active	08/01/2026
56	WQYA645	Dublin San Ramon Services District	0025279498	PA	Active	08/01/2026
57	WQYA646	Dublin San Ramon Services District	0025279498	PA	Active	08/01/2026
58	WQYA647	Dublin San Ramon Services District	0025279498	PA	Active	08/01/2026
59	WQYA648	Dublin San Ramon Services District	0025279498	PA	Active	08/01/2026
60	WQYA961	Dublin San Ramon Services District	0025279498	PA	Active	08/03/2026
	Call Sign/Lease ID	Name	FRN	Radio Service	Status	Expiration Date

\* Please note search results do not return licenses that contain geometry data issues.

6/22/2018, 11:37 AM

## License Search Search Results

#### Specified Search

State = California County = ALAMEDA, CONTRA COSTA, MARIN, MONTEREY, NAPA, SAN BENITO, SAN FRANCISCO, SAN MATEO, SANTA CLARA, SANTA CRUZ, SOLANO, SONOMA Frequency Upper Band >= 4990 Frequency Assigned <= 4940

Matches 61-63 (of 63)

PA = Pending Application(s)
TP = Termination Pending
L = Lease

	Call Sign/Lease ID	Name	FRN	Radio Service	Status	Expiration Date
61	WQYW917	MIDPENINSULA REGIONAL OPEN SPACE DISTRICT	0005751540	PA	Active	02/15/2027
62	WRAG543	California Institute of Technology	0026880153	PA	Active	11/09/2027
63	WRAG545	Monterey One Water	0026882191	PA	Active	11/09/2027
	Call Sign/Lease ID	Name	FRN	Radio Service	Status	Expiration Date

\* Please note search results do not return licenses that contain geometry data issues.

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